

prepared for
Greater Vernon Water

ASSET MANAGEMENT INVESTMENT PLAN

March, 2017



TERMS AND DEFINITIONS

The following commonly used terms are defined as they relate to the Asset Management Investment Plan (AMIP).

ASSET

A physical component of a system that has value, enables services to be provided, and has an economic life of greater than1 year.

ASSET CONDITION

Asset remaining life is one indicator that can be used as a proxy for condition when the physical condition of the asset is not known. The remaining life of an asset is calculated using the following formula:

Asset Remaining Life = Asset Remaining Value/Asset Replacement Value

The remaining life is then grouped into a condition rating system using the following criteria:

Remaining Life	Condition Group
<0	Very Poor
0-25	Poor
25-50	Average
50-75	Good
75-100	Very Good

LEVEL OF SERVICE

A measure of the quality, quantity, and/or reliability of a service from the perspective of residents, businesses, and customers in the community.

REPLACEMENT COST

The investment required (in today’s dollars) to replace an asset and ensure it provides the same function as it did before.

Note: The replacement costs used in this report should not be used for capital planning and should only be used for high-level, long-term financial planning.

REVENUE

The income received by the City from taxes, user fees, government transfers and other sources. Own-source revenue refers to income received from taxation, user fees, and any interest income.

RISK(S)

Events or occurrences that will have an undesired impact on services (Risk = Impact x Likelihood).

SERVICE LIFE (SL)

The length of time an asset will theoretically last before it requires replacement or rehabilitation.

SERVICE LIFE SCENARIOS

Three service life scenarios analyzed within the AMIP include:

- **Scenario 1:** Standard Asset Service Life (based on industry best practice)
- **Scenario 2:** Service Life Increased by 25%
- **Scenario 3:** Service Life Increased by 50%

Note: Infrastructure investment refers to spending money to renew existing infrastructure (capital expenditure) or saving funds in a protected reserve for future asset renewal.

Investment Level Indicators

ANNUAL AVERAGE LIFE CYCLE INVESTMENT (AALCI)

The Average Annual Life Cycle Investment (AALCI) is defined as the summation of each asset’s annual depreciation. It represents the annual investment needed to sustain existing infrastructure over its service life (over the next 20 years and beyond).

Note: AALCI must be considered in conjunction with unfunded liability as this is a forward-looking parameter that does not consider the past (i.e., the unfunded liability).

20 YEAR AVERAGE ANNUAL INVESTMENT (20 YEAR AAI)

The 20 Year Average Annual Investment (20 Year AAI) is defined as the summation of expenditures over a 20 year planning horizon divided by 20. It represents the annual investment needed to pay for expected infrastructure replacements over the next 20 years (within the 20 year horizon).

UNFUNDED LIABILITY

Unfunded Liability is a measure of the amount of infrastructure that has passed its theoretical service life but still provides service to the community. This infrastructure should be inspected to determine if replacement is necessary or if replacement timing can be adjusted.

Note: The presented indicators do not take into account level of service, risk, future capital needs, or willingness to take on risk. Over time, as the community gathers more information and further develops their asset management system, these investment figures should be further refined and adjusted.

ASSET MANAGEMENT INVESTMENT PLAN

The Asset Management Investment Plan (AMIP) is an asset renewal forecast that can be used to inform long-term funding decisions. Adequate funding of asset renewal will ensure services can be reliably provided into the future. The AMIP is designed to answer the following questions:

- 1) What assets do we own?
- 2) How much are our assets worth?
- 3) What condition are our assets in
- 4) When will our assets pass their service life?
- 5) How much do we need to invest in our assets?

Through answering these questions, the community can begin to:

- build awareness with politicians and the community on the magnitude and timing of potential infrastructure investments;
- understand revenue requirements over the long term; and
- understand the urgency of investments.

It is important to clarify that the AMIP is not:

- a capital plan that sets out specific projects for the community to undertake;
- an infrastructure cost tool that can be used for construction tenders and predict exact replacement costs; or
- a complete asset management program.

The AMIP is just one component of a larger framework that should be considered in developing an effective asset management program.



Figure1: Asset Management for Sustainable Service Delivery, A BC Framework

Asset management is a continual improvement process which focuses on bringing together the skills and activities of people in combination with information about assets and finances to enable long-term sustainable service delivery. There is no right spot to start on the framework, rather it is up to each community to determine their specific asset management needs and build their program based on their individual priorities.

CANADIAN'S INFRASTRUCTURE CHALLENGE

Communities across Canada are currently faced with infrastructural and organizational challenges. Many are realizing that the majority of their infrastructure was installed decades ago and has continually provided service to the community with little to no service disruption. These assets, which have provided significant value to the community, are now nearing the end of their useful life; however, many local governments have not fully planned for their replacement

FCM recently completed a study that concluded that estimates Canada's infrastructure deficit to be 123 billion and growing. A recent study by BCWWA, titled "Are our water systems at risk?" found that the majority of BC water and sewer systems are not recovering the full cost of service delivery through user fees.

With increasing cost pressures and unsustainable funding approaches, communities are beginning to realize they need to change the way they think about managing their assets, recovering revenues, and delivering services. Communities are now embracing the need to integrate asset management principals and thinking into their organization with the goal to:

- be financially sustainable over the long term;
- reduce the need to place a large financial burden on future generations;
- increase the likelihood that user fees and property taxes are stable and consistent and reduce the need to have large 'one-off' increases; and
- increase the likelihood that service levels can be maintained over the long term

With this understanding, Greater Vernon Water (GVW) has invested in developing an Asset Management Investment Plan (AMIP) as the first step in better understanding their own unique infrastructure challenges.

ASSET QUESTIONS

1

What assets do we own?

Taking stock of assets within a community is foundational to the development of an AMIP. The first step in building an inventory is gathering all available data, then collecting important attributes for each asset such as: quantity, diameter, year of installation, material, etc.

The value of this inventory extends well beyond this project as this database can now be used as the central source of asset information moving forward.

The methodology used to compile this inventory is detailed in Appendix B.

2

How much are our assets worth?

Calculating the replacement cost of a community's assets provides the organization with a deeper understanding of the magnitude of infrastructure that it is responsible for managing and replacing. These cost figures directly affect the asset reinvestment level and are a driver for future revenue requirements. Replacement costs presented in this report represents the magnitude of investment required to replace all assets as they exist today. The asset replacement costs do not account for new investment required to satisfy; regulatory requirements, growth/ expansion, safety improvements, or economic development.

The assumptions and methodologies used to develop replacement cost figures are detailed in Appendix C and E.

3

What is the condition of our asset?

Remaining life of an asset is one indicator that can be used to understand the theoretical condition of an asset. The condition of the asset can then inform asset reinvestment and inspection programs.

Since the actual physical condition of the asset is not known, the age is used to estimate its condition (refer to Terms and Definitions) – asset condition.

4

When do our assets need to be replaced?

Accurately predicting when infrastructure will need to be replaced is difficult, if not impossible, to do. The service life (how long an asset will last) is a highly uncertain parameter that is affected by many factors such as material, environment, and construction techniques. Nonetheless, mapping replacement timing is valuable in helping communities begin planning for future expenditures. For example, the investment cost forecast may show a significant expenditure in 2025, representing a large number of watermain that are predicted to need replacing. While it is unlikely that all of these watermain would need to be replaced at the same time, replacement timing estimates provide an indication that a large investment might occur and that further investigation is required to confirm the urgency of these investments.

The asset service lives can be found in Appendix E.

5

How much do we need to invest in our assets?

Predicting the right investment level needed for infrastructure renewal requires significant thought and discussion amongst stakeholders. To better understand a community's initial long-term investment needs, three indicators have been calculated.

Investment Level Indicators:

- 1) Average Annual Life Cycle Investment (AALCI)
- 2) 20 Year Average Annual Investment (20 Year AAI)
- 3) Unfunded liability

(refer to Terms and Definitions)

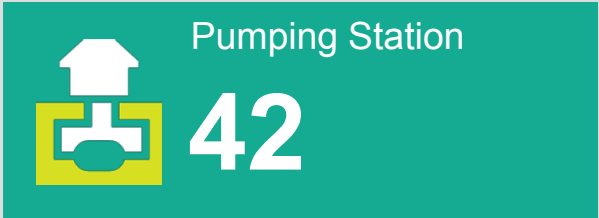
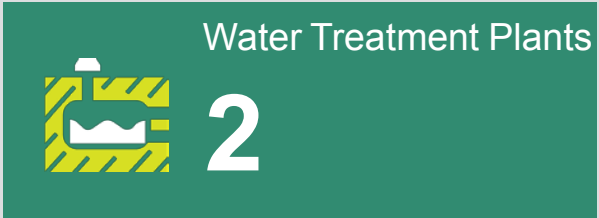
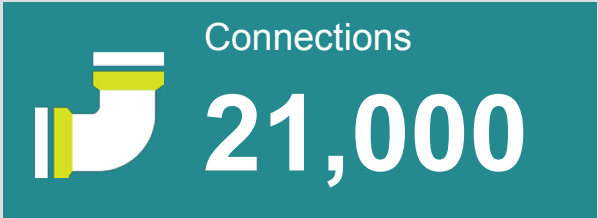
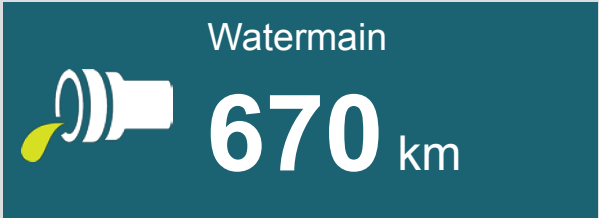
Each of these indicators are calculated using replacement costs (Appendix D) and service life estimates (Appendix E). Accurately predicting when infrastructure will need to be replaced is very difficult to do. For this reason, lifespan estimates are generally based on rule of thumb values. Most rule of the thumb lifespans applied by engineers are conservative (on the safe side). In practice, many assets could last much longer (25% longer or possibly more) than these estimates. For these reasons, we have developed three service life scenarios (refer to terms and definitions) which will help highlight how investments level would change depending on the various lifespan assumptions.

Each of these questions (1 to 5) is graphically presented in the body of this report.

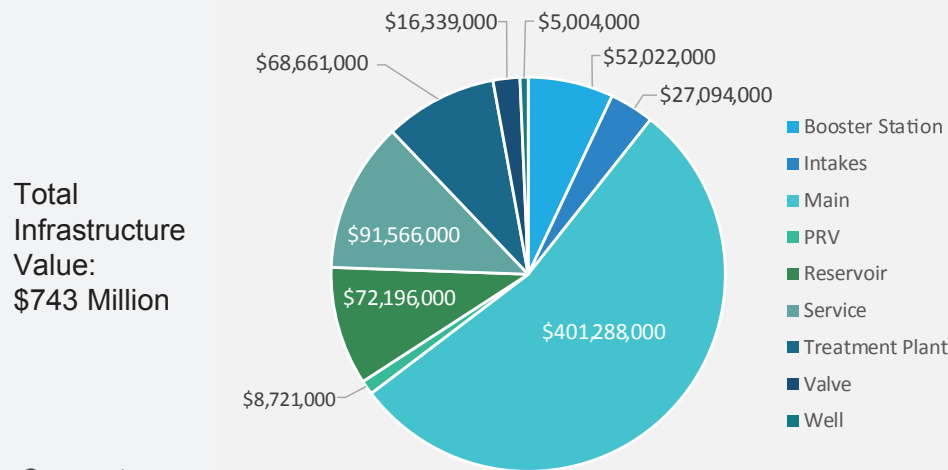


WATER SYSTEM

What assets do we own?



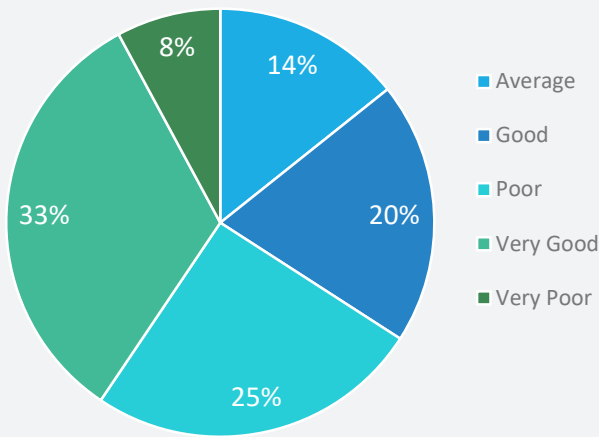
How much are our assets worth?



Comments

- 75% of infrastructure is made up of the watermain, services and a treatment facility.

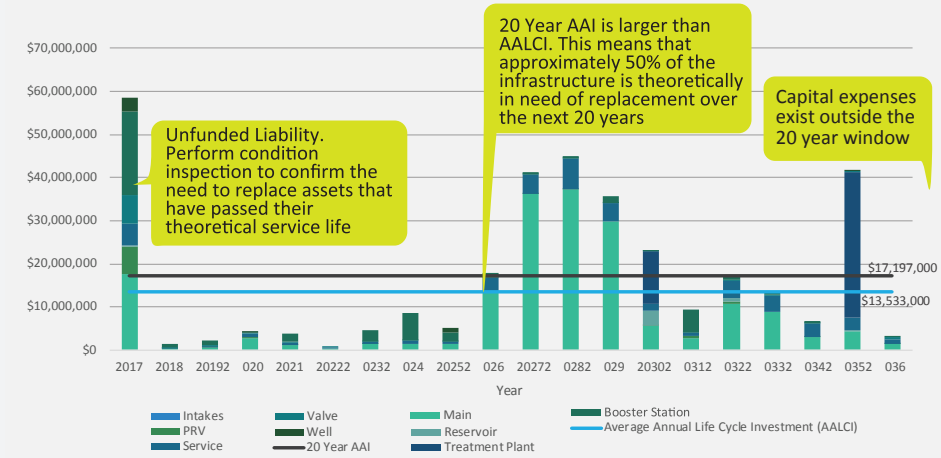
What condition are our assets in?



Comments

- Physical condition of the asset is not known, the age of the asset is used to estimate it condition (refer to terms and definitions)
- 50% of the assets are above average condition
- 33% of the assets are in poor or very poor condition

When will our assets pass their estimated service life?



Comments

- Confirm the need to replace assets shown in the graph above through performing visual condition assessments

Note: The graph above is based on service life scenario 1

How much do we need to invest in our assets?

Average Annual Life Cycle Investment (AALCI)

Asset Category	Scenario 1 Standard Service Life (SL)	Scenario 2 SL Increased by 25%	Scenario 3 SL Increased by 50%
Booster Station	\$1,970,000	\$1,576,000	\$1,314,000
Intakes	\$339,000	\$271,000	\$226,000
Main	\$5,312,000	\$4,249,000	\$3,541,000
PRV	\$349,000	\$280,000	\$233,000
Reservoir	\$1,204,000	\$963,000	\$803,000
Service	\$1,527,000	\$1,221,000	\$1,018,000
Treatment Plant	\$2,227,000	\$1,782,000	\$1,485,000
Valve	\$409,000	\$327,000	\$273,000
Well	\$196,000	\$157,000	\$131,000
Total	\$13,533,000	\$10,826,000	\$9,024,000

Comments:

- AALCI can be reduced from \$13.5M to \$9.0M (33%) if service life is increased by 50%
- Watermain and treatment represent approx. 50% of the AALCI

Average Annual Life Cycle Investment (20 Year AAI)

Asset Categories	Scenario 1 Standard Service Life (SL)	Scenario 2 SL Increased by 25%	Scenario 3 SL Increased by 50%
Booster Station	\$2,211,000	\$1,172,000	\$752,000
Intakes	\$0	\$0	\$0
Main	\$9,044,000	\$1,119,000	\$798,000
PRV	\$415,000	\$276,000	\$242,000
Reservoir	\$239,000	\$14,000	\$7,000
Service	\$2,249,000	\$333,000	\$228,000
Treatment Plant	\$2,286,000	\$0	\$0
Valve	\$513,000	\$405,000	\$310,000
Well	\$240,000	\$178,000	\$172,000
Total	\$17,197,000	\$3,497,000	\$2,509,000

Comments:

- 20 Year AAI can be reduced from \$17.2M to \$2.5M (85%) if service life is increase by 50%.
- Mains represent approx. 50% of the 20 Year AAI

Unfunded Liability

Asset Categories	Scenario 1 Standard Service Life (SL)	Scenario 2 SL Increased by 25%	Scenario 3 SL Increased by 50%
Booster Station	\$19,363,000	\$19,110,000	\$12,089,000
Intakes	\$0	\$0	\$0
Main	\$17,765,000	\$15,591,000	\$6,835,000
PRV	\$6,181,000	\$5,504,000	\$4,826,000
Reservoir	\$279,000	\$0	\$0
Service	\$5,183,000	\$4,505,000	\$2,533,000
Treatment Plant	\$0	\$0	\$0
Valve	\$6,446,000	\$1,992,000	\$614,000
Well	\$3,300,000	\$3,300,000	\$3,300,000
Total	\$58,517,000	\$50,002,000	\$30,197,000

Comments:

- Unfunded liability can be reduced from \$58.5M to \$30.2M (50%) if service life is increased by 50%
- Mains and booster station represent 60% of the unfunded liability

Level 1 Summary | Water System

Asset Category	Replacement Value	Remaining Value	Unfunded Liability	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Booster Station	\$52,022,000	\$14,203,000	\$19,363,000	\$19,363,000	\$842,000	\$925,000	\$100,000	\$1,867,000	\$0	\$2,437,000	\$6,516,000	\$1,916,000	\$977,000
Intakes	\$27,094,000	\$13,801,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Main	\$401,288,000	\$195,289,000	\$17,765,000	\$17,765,000	\$248,000	\$650,000	\$2,894,000	\$1,076,000	\$418,000	\$1,386,000	\$1,454,000	\$1,545,000	\$13,376,000
PRV	\$8,721,000	\$1,223,000	\$6,181,000	\$6,181,000	\$170,000	\$85,000	\$254,000	\$170,000	\$0	\$85,000	\$0	\$0	\$0
Reservoir	\$72,196,000	\$57,063,000	\$279,000	\$279,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Service	\$91,566,000	\$39,392,000	\$5,183,000	\$5,183,000	\$77,000	\$278,000	\$725,000	\$396,000	\$168,000	\$544,000	\$655,000	\$491,000	\$3,347,000
Treatment Plant	\$68,661,000	\$50,395,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Valve	\$16,339,000	\$5,510,000	\$6,446,000	\$6,446,000	\$145,000	\$222,000	\$251,000	\$440,000	\$207,000	\$55,000	\$41,000	\$53,000	\$232,000
Well	\$5,004,000	\$623,000	\$3,300,000	\$3,300,000	\$0	\$0	\$259,000	\$0	\$0	\$0	\$0	\$1,147,000	\$0
Total	\$742,891,000	\$377,499,000	\$58,517,000	\$58,517,000	\$1,482,000	\$2,160,000	\$4,483,000	\$3,949,000	\$793,000	\$4,507,000	\$8,666,000	\$5,152,000	\$17,932,000

Asset Category	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	Total – 20 Years	20 Year AAI	AALCI
Booster Station	\$538,000	\$489,000	\$1,405,000	\$64,000	\$5,313,000	\$608,000	\$478,000	\$312,000	\$0	\$64,000	\$44,205,000	\$2,211,000	\$1,970,000
Intakes	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$339,000
Main	\$36,092,000	\$37,320,000	\$29,962,000	\$5,695,000	\$2,848,000	\$10,636,000	\$8,943,000	\$2,937,000	\$4,301,000	\$1,328,000	\$180,865,000	\$9,044,000	\$5,312,000
PRV	\$170,000	\$85,000	\$0	\$85,000	\$339,000	\$508,000	\$0	\$85,000	\$0	\$85,000	\$8,298,000	\$415,000	\$349,000
Reservoir	\$0	\$0	\$0	\$3,387,000	\$0	\$852,000	\$0	\$0	\$244,000	\$0	\$4,761,000	\$239,000	\$1,204,000
Service	\$4,553,000	\$7,018,000	\$4,131,000	\$1,598,000	\$863,000	\$4,125,000	\$3,520,000	\$3,083,000	\$3,078,000	\$1,142,000	\$44,966,000	\$2,249,000	\$1,527,000
Treatment Plant	\$0	\$0	\$0	\$12,192,000	\$0	\$0	\$0	\$0	\$33,528,000	\$0	\$45,720,000	\$2,286,000	\$2,227,000
Valve	\$9,100	\$9,100	\$114,000	\$110,000	\$173,000	\$289,000	\$384,000	\$220,000	\$472,000	\$391,000	\$10,252,000	\$513,000	\$409,000
Well	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$83,000	\$0	\$4,788,000	\$240,000	\$196,000
Total	\$41,362,100	\$44,921,100	\$35,612,000	\$23,131,000	\$9,536,000	\$17,018,000	\$13,325,000	\$6,637,000	\$41,706,000	\$3,010,000	\$343,855,000	\$17,197,000	\$13,533,000



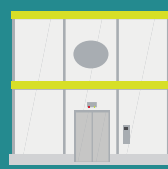
PARK SYSTEM – SERVICE AREA #090 – FORTUNE PARK

What assets do we own?



Parks

3

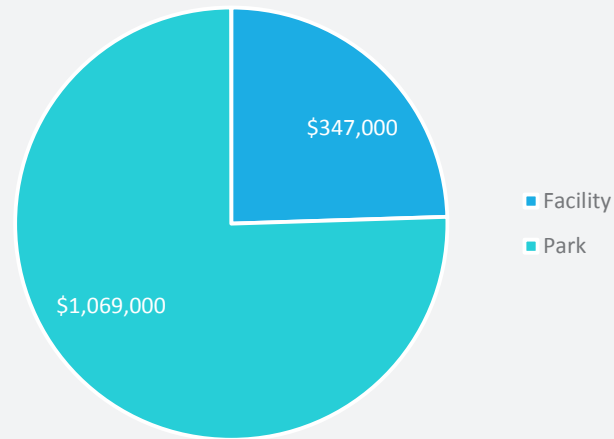


Facilities

1

How much are our assets worth?

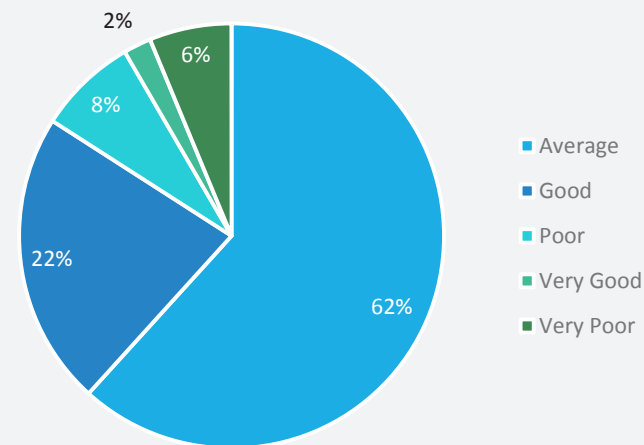
Total Infrastructure Value: \$1.4 Million



Comments

- Facility asset represent 24% of the infrastructure value and park asset represent 76% of the infrastructure value.

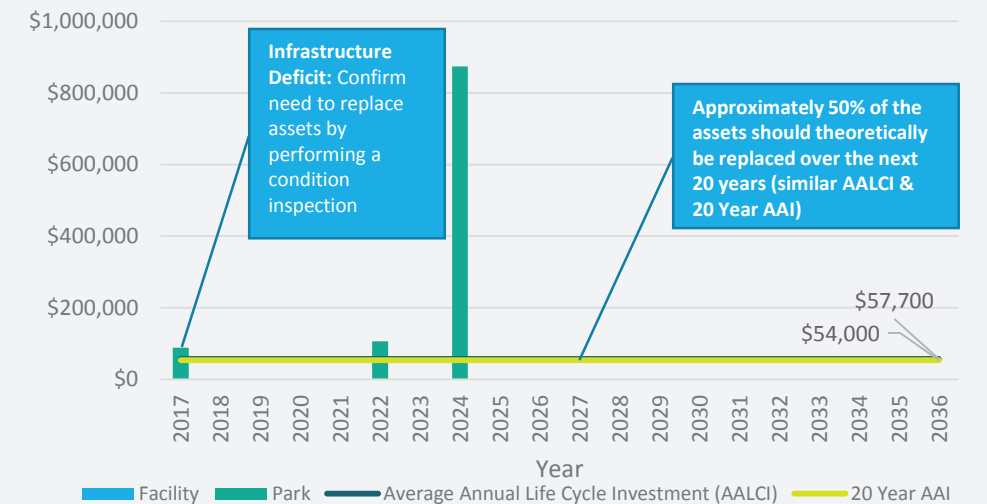
What condition are our assets in?



Comments

- Physical condition of the asset is not known, the age of the asset is used to estimate it condition (refer to terms and definitions)
- 92% of the assets are above average condition
- 8% of the assets are in poor condition

When will our assets pass their estimated service life?



Comments

- Confirm the need to replace assets shown in the graph above through performing visual condition assessments

Note: The graph above is based on service life scenario 1 in graphic

How much do we need to invest in our assets?

Average Annual Life Cycle Investment (AALCI)

Asset Category	Scenario 1 Standard Service Life (SL)	Scenario 2 SL Increased by 25%	Scenario 3 SL Increased by 50%
Facility	\$8,700	\$7,000	\$5,800
Park	\$49,000	\$39,000	\$33,000
Total	\$57,700	\$46,000	\$38,800

Comments

- AALCI can be reduced from \$57,700 to \$38,800 (33%) if service life is increased by 50%
- Park assets represent 85% of the AALCI

Average Annual Life Cycle Investment (20 Year AAI)

Asset Categories	Scenario 1 Standard Service Life (SL)	Scenario 2 SL Increased by 25%	Scenario 3 SL Increased by 50%
Facility	\$0	\$0	\$0
Park	\$54,000	\$54,000	\$44,000
Total	\$54,000	\$54,000	\$44,000

Comments

- 20 Year AAI can be reduced from \$54,000 to \$44,000 (20%) if service life is increase by 50%.
- Park assets represent 100% of the 20 Year AAI

Unfunded Liability

Asset Categories	Scenario 1 Standard Service Life (SL)	Scenario 2 SL Increased by 25%	Scenario 3 SL Increased by 50%
Facility	\$0	\$0	\$0
Park	\$89,000	\$0	\$0
Total	\$89,000	\$0	\$0

Comments

- Unfunded liability can be reduced from \$89,000 to \$0 if service life is increased by 50%
- Park assets represent 100% of the unfunded liability

Level 1 Summary | Park System – Service Area #090 – Fortune Park

Asset Category	Replacement Value	Remaining Value	Unfunded Liability	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Facility	\$347,000	\$264,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Park	\$1,069,000	\$317,000	\$89,000	\$89,000	\$0	\$0	\$0	\$0	\$107,000	\$0	\$874,000	\$0	\$0
Total	\$1,416,000	\$581,000	\$89,000	\$89,000	\$0	\$0	\$0	\$0	\$107,000	\$0	\$874,000	\$0	\$0

Asset Category	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	Total – 20 Years	20 Year AAI	AALCI
Facility	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$8,700
Park	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$1,069,000	\$54,000	\$49,000
Total	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$1,069,000	\$54,000	\$57,700



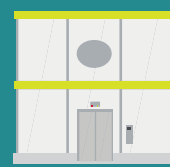
PARK SYSTEM – SERVICE AREA #070 – AREA #2 WHITE VALLEY

What assets do we own?



Parks

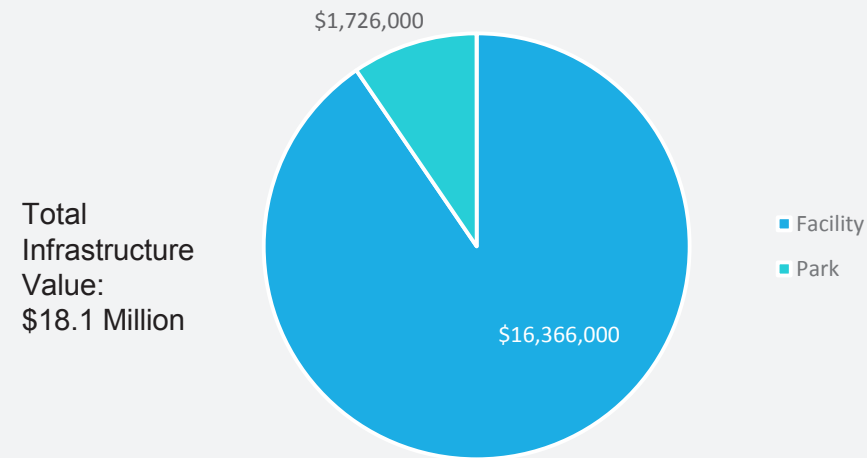
9



Facilities

6

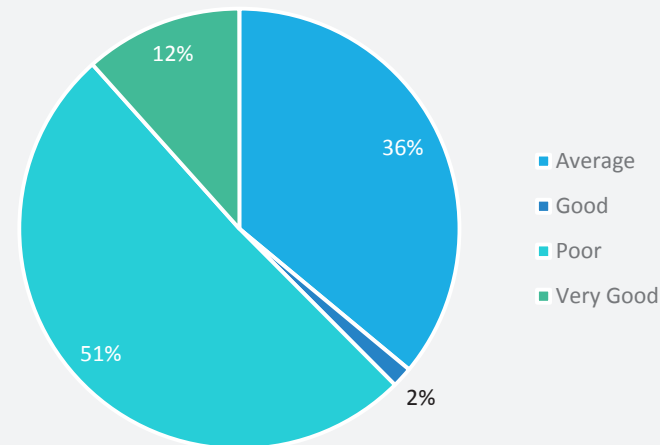
How much are our assets worth?



Comments

- Facility asset represent 90% of the infrastructure value and park asset represent 10% of the infrastructure value.

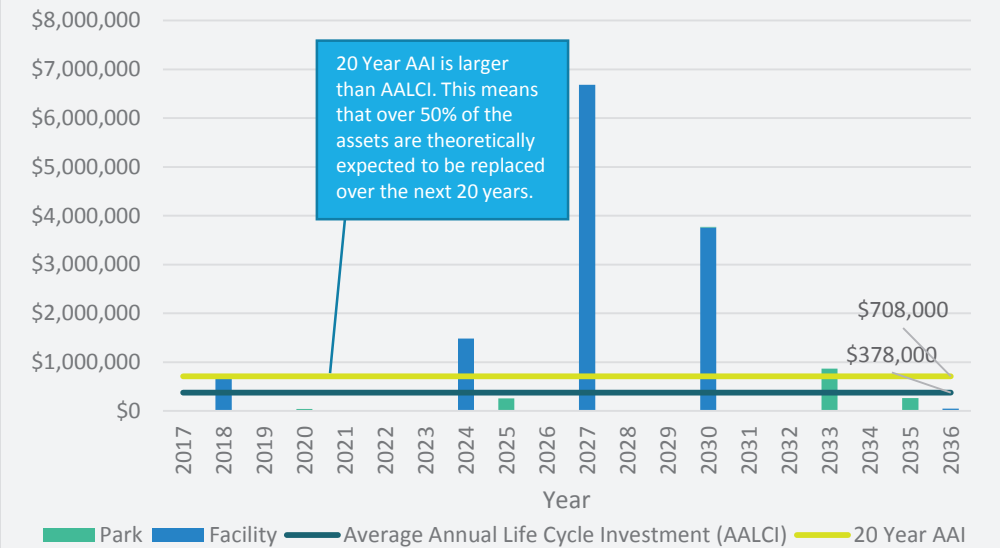
What condition are our assets in?



Comments

- Physical condition of the asset is not known, the age of the asset is used to estimate it condition (refer to terms and definitions)
- 91% of the assets are above average condition
- 9% of the assets are in poor or very poor condition

When will our assets pass their estimated service life?



Comments

- Confirm the need to replace assets shown in the graph above through performing visual condition assessments

Note: The graph above is based on service life scenario 1 in graphic

How much do we need to invest in our assets?

Average Annual Life Cycle Investment (AALCI)

Asset Category	Scenario 1 Standard Service Life (SL)	Scenario 2 SL Increased by 25%	Scenario 3 SL Increased by 50%
Facility	\$312,000	\$249,000	\$208,000
Park	\$66,000	\$53,000	\$44,000
Total	\$378,000	\$302,000	\$252,000

Comments

- AALCI can be reduced from \$378,000 to \$252,000 (33%) if service life is increased by 50%
- Facility assets represent 83% of the AALCI

Average Annual Life Cycle Investment (20 Year AAI)

Asset Categories	Scenario 1 Standard Service Life (SL)	Scenario 2 SL Increased by 25%	Scenario 3 SL Increased by 50%
Facility	\$636,000	\$112,000	\$0
Park	\$72,000	\$16,000	\$0
Total	\$708,000	\$128,000	\$0

Comments

- 20 Year AAI can be reduced from \$708,000 to \$0 (100%) if service life is increase by 50%.
- Facility assets represent 90% of the 20 Year AAI

Unfunded Liability

Asset Categories	Scenario 1 Standard Service Life (SL)	Scenario 2 SL Increased by 25%	Scenario 3 SL Increased by 50%
Facility	\$0	\$0	\$0
Park	\$0	\$0	\$0
Total	\$0	\$0	\$0

Comments

- No unfunded liability

Level 1 Summary | Park System – Service Area #070 – Area #2 White V

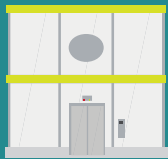
Asset Category	Replacement Value	Remaining Value	Unfunded Liability	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Facility	\$16,366,000	\$4,652,000	\$0	\$0	\$731,000	\$0	\$0	\$0	\$0	\$0	\$1,487,000	\$0	\$0
Park	\$1,726,000	\$1,068,000	\$0	\$0	\$0	\$0	\$38,000	\$0	\$0	\$0	\$0	\$259,000	\$0
Total	\$18,092,000	\$5,720,000	\$0	\$0	\$731,000	\$0	\$38,000	\$0	\$0	\$0	\$1,487,000	\$259,000	\$0

Asset Category	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	Total – 20 Years	20 Year AAI	AALCI
Facility	\$6,687,000	\$0	\$4,500	\$3,761,000	\$0	\$0	\$0	\$0	\$0	\$46,000	\$12,715,000	\$636,000	\$312,000
Park	\$0	\$0	\$0	\$13,000	\$0	\$0	\$866,000	\$0	\$266,000	\$0	\$1,440,000	\$72,000	\$66,000
Total	\$6,687,000	\$0	\$4,500	\$3,774,000	\$0	\$0	\$866,000	\$0	\$266,000	\$46,000	\$14,155,000	\$708,000	\$378,000



PARK SYSTEM – SERVICE AREA #065 – PERFORMING ARTS CENTRE

What assets do we own?

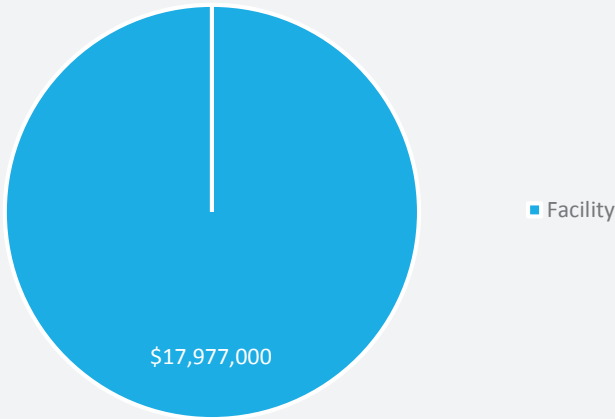


Facilities

1

How much are our assets worth?

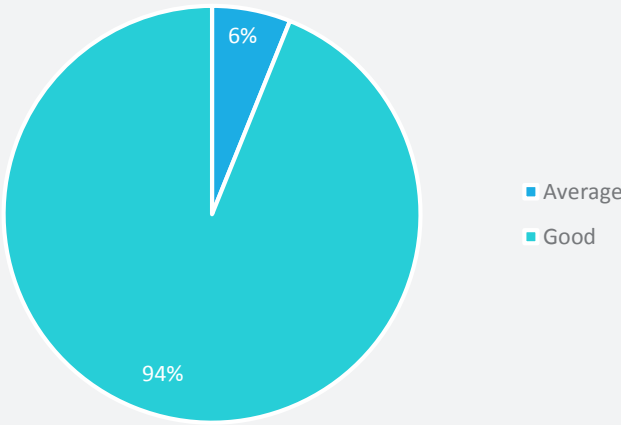
Total Infrastructure Value: \$18 Million



Comments

- N/A

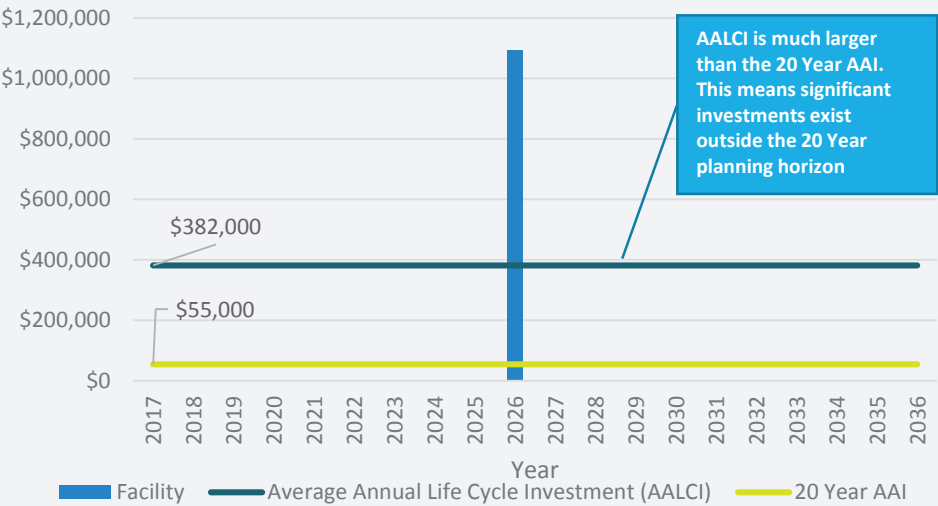
What condition are our assets in?



Comments

- Physical condition of the asset is not known, the age of the asset is used to estimate it condition (refer to terms and definitions)
- 94% of the assets are above average condition
- 6% of the assets are in poor or very poor condition

When will our assets pass their estimated service life?



Comments

- Confirm the need to replace assets shown in the graph above through performing visual condition assessments

Note: The graph above is based on service life scenario 1 in graphic

How much do we need to invest in our assets?

Average Annual Life Cycle Investment (AALCI)

Asset Category	Scenario 1 Standard Service Life (SL)	Scenario 2 SL Increased by 25%	Scenario 3 SL Increased by 50%
Facility	\$382,000	\$304,000	\$254,000
Total	\$382,000	\$304,000	\$254,000

Comments

- 20 Year AAI can be reduced from \$382,000 to \$254,000 (100%) if service life is increase by 50%.

Average Annual Life Cycle Investment (20 Year AAI)

Asset Categories	Scenario 1 Standard Service Life (SL)	Scenario 2 SL Increased by 25%	Scenario 3 SL Increased by 50%
Facility	\$55,000	\$55,000	\$0
Total	\$55,000	\$55,000	\$0

Comments

- 20 Year AAI can be reduced from \$55,000 to \$0 (100%) if service life is increase by 50%.

Unfunded Liability

Asset Categories	Scenario 1 Standard Service Life (SL)	Scenario 2 SL Increased by 25%	Scenario 3 SL Increased by 50%
Facility	\$0	\$0	\$0
Total	\$0	\$0	\$0

Comments

- No unfunded liability

Level 1 Summary | Park System – Service Area #065 – Performance Arts Centre

Asset Category	Replacement Value	Remaining Value	Unfunded Liability	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Facility	\$17,977,000	\$11,886,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$1,094,000
Total	\$17,977,000	\$11,886,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$1,094,000

Asset Category	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	Total – 20 Years	20 Year AAI	AALCI
Facility	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$1,094,000	\$55,000	\$382,000
Total	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$1,094,000	\$55,000	\$382,000



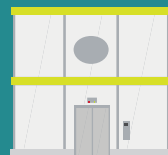
PARK SYSTEM – SERVICE AREA #060 – REC AREA #1

What assets do we own?



Parks

15

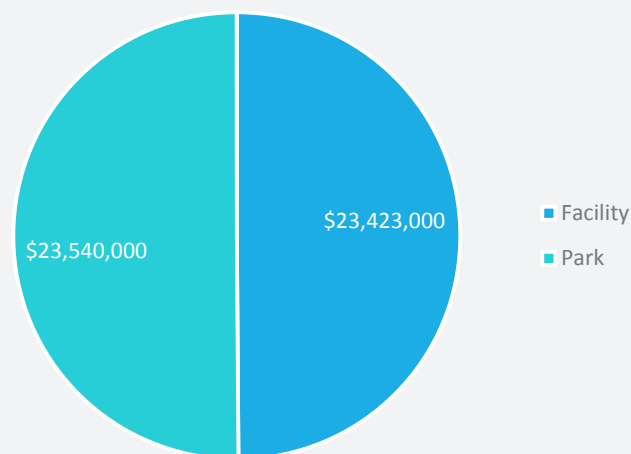


Facilities

4

How much are our assets worth?

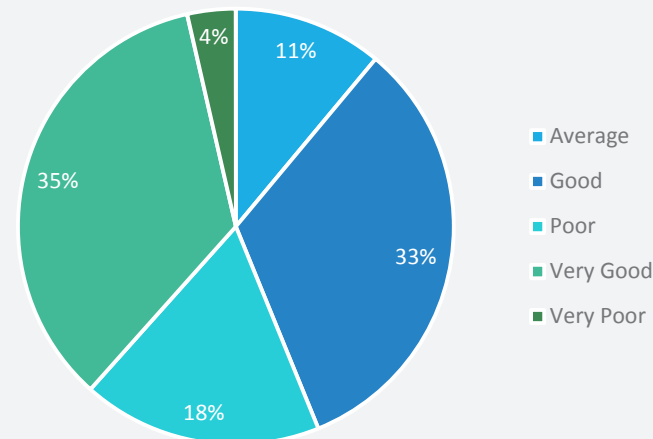
Total Infrastructure Value: \$47 Million



Comments

- 50% of assets are parks & 50% of assets are facilities

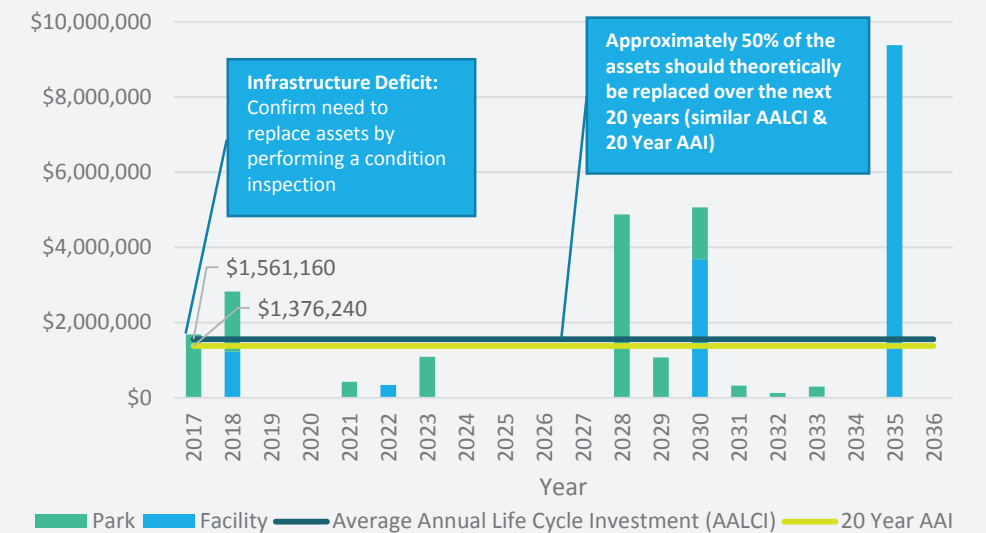
What condition are our assets in?



Comments

- Physical condition of the asset is not known, the age of the asset is used to estimate it condition (refer to terms and definitions)
- 91% of the assets are above average condition
- 9% of the assets are in poor or very poor condition

When will our assets pass their estimated service life?



Comments

- Confirm the need to replace assets shown in the graph above through performing visual condition assessments

Note: The graph above is based on service life scenario 1

How much do we need to invest in our assets?

Average Annual Life Cycle Investment (AALCI)

Asset Category	Scenario 1 Standard Service Life (SL)	Scenario 2 SL Increased by 25%	Scenario 3 SL Increased by 50%
Facility	\$729,000	\$583,000	\$485,000
Cultural	\$252,000	\$202,000	\$168,000
Park	\$477,000	\$382,000	\$318,000
Park	\$833,000	\$665,000	\$556,000
Total	\$1,562,000	\$1,249,000	\$1,042,000

Comments

- AALCI can be reduced from 1.6M to 1.1M (33%) if service life is increased by 50%
- Facility and Park assets represent approximately 50% of the AALCI respectively

Average Annual Life Cycle Investment (20 Year AAI)

Asset Categories	Scenario 1 Standard Service Life (SL)	Scenario 2 SL Increased by 25%	Scenario 3 SL Increased by 50%
Facility	\$734,000	\$80,000	\$18,000
Cultural	\$266,000	\$79,000	\$18,000
Park	\$469,000	\$890	\$0
Park	\$643,000	\$592,000	\$186,000
Total	\$1,378,000	\$671,890	\$204,000

Comments

- 20 Year AAI can be reduced from \$1.4M to \$205,000 (85%) if service life is increase by 50%.
- Facility and park assets represent approximately 50% of the 20 Year AAI respectively

Unfunded Liability

Asset Categories	Scenario 1 Standard Service Life (SL)	Scenario 2 SL Increased by 25%	Scenario 3 SL Increased by 50%
Facility	\$0	\$0	\$0
Cultural	\$0	\$0	\$0
Park	\$0	\$0	\$0
Park	\$1,687,000	\$27,000	\$0
Total	\$1,687,000	\$27,000	\$0

Comments

- Unfunded liability can be reduced from 1.7 million to 0 million (100%) if service life is increased by 50%
- Park assets represent 100% of the unfunded liability (Scenario 1 & 2 only)

Level 1 Summary | Park System – Service Area #060 – Rec Area #1

Asset Category	Replacement Value	Remaining Value	Unfunded Liability	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Facility	\$23,422,596	\$15,046,754	\$0	\$0	\$1,230,692	\$0	\$0	\$0	\$341,250	\$0	\$0	\$0	\$0
Cultural	\$13,657,398	\$6,235,042	\$0	\$0	\$1,230,692	\$0	\$0	\$0	\$341,250	\$0	\$0	\$0	\$0
Park	\$9,765,198	\$8,811,712	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Park	\$23,539,508	\$12,800,861	\$1,686,300	\$1,686,300	\$1,592,900	\$0	\$0	\$429,366	\$0	\$1,089,992	\$0	\$0	\$0
Total	\$46,962,104	\$27,847,615	\$1,686,300	\$1,686,300	\$2,823,592	\$0	\$0	\$429,366	\$341,250	\$1,089,992	\$0	\$0	\$0

Asset Category	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	Total – 20 Years	20 Year AAI	AALCI
Facility	\$0	\$0	\$0	\$3,687,879	\$0	\$0	\$37,544	\$0	\$9,376,347	\$0	\$14,673,712	\$733,686	\$728,472
Cultural	\$0	\$0	\$0	\$3,670,137	\$0	\$0	\$37,544	\$0	\$22,641	\$0	\$5,302,264	\$265,113	\$251,729
Park	\$0	\$0	\$0	\$17,741	\$0	\$0	\$0	\$0	\$9,353,707	\$0	\$9,371,448	\$468,572	\$476,743
Park	\$0	\$4,881,260	\$1,077,870	\$1,381,158	\$322,130	\$130,208	\$259,896	\$0	\$0	\$0	\$12,851,079	\$642,554	\$832,688
Total	\$0	\$4,881,260	\$1,077,870	\$5,069,037	\$322,130	\$130,208	\$297,439	\$0	\$9,376,347	\$0	\$27,524,791	\$1,376,240	\$1,561,160

CONCLUSION AND NEXT STEPS

FUNDING LEVEL RECOMMENDATIONS

The AMIP provides a comprehensive overview of the replacement costs for all water and park assets. In addition, the AMIP provides the approximate timing for the replacement of these assets.

Since it is very difficult (if not impossible) to predict with any certainty when any given asset will fail, we have had to rely on accepted industry standards to establish our best approximation of expected lifespans which represents the "base case" life spans presented in scenario 1. It is possible that the asset may last longer than our base case estimates. To see the impact on funding levels if we assume the assets last 25% longer or even 50% longer than the base case, we have also prepared Scenarios 2 and 3 respectively.

In addition to the three scenarios described above, we have also provided two separate planning horizons; a full asset lifecycle planning horizon which considers expenditures that are 20 years and beyond (AALCI) and a twenty-year planning horizon (20 year AAI) which only considers investments required in the next 20 years

It is now the responsibility of the board to answer two key questions for each asset category in order to set long-term funding targets for each asset category:

1. What planning horizon should the community plan for (AALCI or 20 Year AAI)?
2. What service life scenario is the community going to fund (scenario 1, 2 or 3)?

The best approach for GVW will be one that balances affordability, inter- generational equity, future risk and desired levels of service. This will require a fulsome discussion by the board and input from the various stakeholders.

To help guide this discussion, the pro's and con's of each are provided;

STEP 1

What planning horizon should the community plan for (AALCI or 20 Year AAI)?

AALCI (>20 Years)



Pros

- Lower risk that service levels could be affected
- Lower risk that financial burdens are placed on future generations



Cons

- Does not directly consider the unfunded liability
- Will require a larger increase to the revenues than funding the 20 Year AAI
- Stakeholders today will be investing in assets they might not get the benefit of enjoying

20 Year AAI (<20 Years)



Pros

- Considers the unfunded liability
- Will require less revenue increase than funding the AALC



Cons

- Higher risk that service levels could be affected
- Higher risk that financial burdens could be placed on future generations

STEP 2

What service life scenario is the community going to fund (scenario 1, 2 or 3)?

Service Life Scenario 1



Pros

- Fiscally conservative
- Lower risk that service levels could be affected
- Lower risk that financial burdens are placed on future generations



Cons

- Will require larger revenue increases than in scenario 2 and 3
- It is possible that the assets will last longer and that users will be over paying
- May accumulate large reserves that could be better used for other purposes

Service Life Scenarios 2 and 3 (Assume assets large 25% and 50% longer respectively)

+

Pros

- It is possible the assets may last this long or longer
- As an interim measure it could provide some additional time to further investigate, analyze and refined the expected life spans

—

Cons

- Higher risk to future service levels than in scenario 1
- Higher risk that financial burdens could be placed on future generations than in scenario 1

For most communities in BC, the AALCI and 20 Year AAI are typically difficult to fund in the short term. Instead communities have used these financial indicators as a long-term funding target that they work towards over the long term. As the community evolves it asset management plan, the long-term funding target can be refined based on better understanding risk (triple bottom line), condition of assets, level of service, ability to borrow and willingness to pay.

APPENDIX A

AMIP METHODOLOGY

The two main steps followed to develop the AMIP are detailed below:

Step 1: Inventory Details

Through this project, an asset inventory was developed for the community’s major linear and non-linear assets. Inventory data for each major asset category was compiled using existing GIS data, 2013 Water Master Plan, Tangible Capital Asset (TCA), Insurance records and staff knowledge. Assumptions made in the inventory can be found within the excel model developed and within Appendix E.

Step 2: Develop Asset Management Investment Plan (AMIP)

Once the inventory was developed, it was imported into the Asset Management Investment Plan (AMIP) excel-based model so that each asset could be evaluated.

Key information calculated for each asset category is summarized in Table 1.

Table 1: AMIP Attributes

Attributes	Question Addressed
Asset Service Life	How long will the asset last? (Appendix D)
Replacement Value	How much will it cost to replace the asset? (Appendix C and E)
Remaining Life	When does the asset need to be replaced?
Unfunded Liability	Which assets have passed their theoretical service lives and need to be inspected for condition?
Total 20 Year Total Investment	How much should theoretically be invested over the next 20 years to renew existing infrastructure?
20 Year Average Annual Investment (20 Year AAI)	How much are we theoretically expected to invest on average per year to address the 20 year total investment?
Average Annual Life Cycle Investment (AALCI)	How should we spend annually to sustain infrastructure over the long term? Note: AALCI must be considered in conjunction with infrastructure unfunded liability as this is forward looking parameter that does not consider historical expenditures.
Timing of each infrastructure replacement	When should we be anticipating infrastructure expenditures?

Note: If the 20-year AAI is greater than the AALCI, this means that possible 50% of more of the assets are expected to need replacement over the next 20 years.

APPENDIX B

INVESTMENT
LEVEL
INDICATORS

Average Annual Life Cycle Investment (AALCI)

The Average Annual Life Cycle Investment (AALCI) is defined as the summation of each asset’s annual depreciation, based on the asset’s replacement cost and service life.

\sum

Replacement Cost
Service Life

The AALCI is the ideal funding level for sustaining existing infrastructure and should be a long-term target for the community. When planned for appropriately, the AALCI can be used to ensure revenue stability, prevent unnecessary risk, and enable a community to apply for one-time funding to support new asset needs (instead of relying on such funding for addressing emergency situations).

AALCI is sensitive to changes in the service life so it’s important to understand how the investment level could change based on how long an asset provides service. Understanding this sensitivity will help decision makers decide on what investment level is best for the community.

Note: AALCI is a forward-looking parameter that does not take into account the unfunded liability. Therefore, it is important to consider AALCI and the unfunded liability together.

20 Year Average Annual Capital Expenditure

The 20 Year Average Annual Investment (20 Year AAI) is defined as the summation of expenditures over a 20 year planning horizon divided by 20.

20 Year Total Anticipated Capital Expenditure

20

This indicator provides an idea of how much should be spent on an annual basis to fund asset replacements anticipated over the next 20 years and fund the unfunded liability (further defined below)

Service life directly affects the 20 year expenditures as it dictates when an asset is scheduled for replacement. For example, if an asset service life is extended, the replacement year might change from 2030 to 2040, which would push the project outside of the 20 year planning horizon and reduce 20 Year AAI. It is important to note that this does not make the expenditure disappear, just postpones it. This is why the AALCI is a better financial indicator because it accounts for replacements outside the planning horizon. Although AALCI takes a longer term vision to funding, it does not account for the infrastructure renewal deficit. Therefore, it is important to consider AALCI and infrastructure renewal deficit together.

Unfunded Liability

Unfunded liability is a measure of the amount of infrastructure that has passed its theoretical service life but continues to provide service to the community.

Current Year > Year of Asset Replacement

Although the asset is still providing service, it is typically nearing the end of its life and will require field investigation to determine if the asset needs to be replaced or not.

Changes in the asset service life can turn a future expenditure into an unfunded liability or vice versa. For example, an asset that is scheduled for replacement in 2016 is now past its theoretical service life and would be recorded as an unfunded liability. If that asset’s service life is extended to a future year, it would be recorded as an asset replacement and not a liability.

APPENDIX C

ASSET UNIT COST

Description	Diameter			
	300			
Pipes/Services	Replacement costs based on the 2013 Water Master Plan Technical Memorandum #5.			
Pumping Facilities (wells and booster stations), Reservoirs	Replacement costs found within the 2013 Water Mater Plan Technical memorandum #5 were indexed to 2017 dollars using the Engineering News Record (ENR) cost index.			
	The replacement costs in the master plan were further defined for booster stations, wells and treatment plants as illustrated below:			
	Example Station: Balsam Court Pump Station			
		Year of Install	Master Plan Replacement Cost	AM Plan Replacement Cost (indexed to 2017 dollars)
	Pump-#1	2006		\$8,500
	Pump-#2	2006		\$8,500
	Services (piping/valves/electrical)	2006		\$230,000
	Building	2006		\$35,000
	Total		\$260,000	\$282,000
	*does not include engineering and contingency			
Treatment Facilities	Note: The breakdown illustrated above was developed for each pumping facility and can be found within the excel model.			
	The treatment facility replacement costs in the 2013 master plan were indexed to 2017 dollars and further broken down as illustrated below:			
	Mission Hill		Duteau	
	Description	% of Total Replacement Cost	Description	% of Total Replacement Cost
	Concrete	8%	Concrete	16%
	Superstructure	15%	Superstructure	12%
	Equipment	52%	Equipment	50%
	HVAC	5%	Electctrical Controls,Instrumentation	12%
	Civil/Site Works	5%	HVAC and plumbing	4%
	Total	100%	Civil and Site Work	6%
			Total	100%

Other Water Assets																
Description	Units	Diameter														
		25	50	75	100	150	200	250	300	350	400	450	500	600	750	900
Valves	each	\$600	\$800	\$1000	\$1000	\$1200	\$1700	\$2600	\$3500	\$4000	\$4200	\$4500	\$4900	\$6500	\$7000	\$8000
* excludes engineering and contingency																

Asset Category	Engineering and Environ-mental	Contingency
Water System*	15%	30%
* from 2013 Master Plan Technical Memorandum #5		

APPENDIX D

ASSET SERVICE LIVES

Watermains		
Pipe Type	Description	Life Expectancy
AC	Asbestos Cement	60
BR	Brass lines	60
CC	Concrete Cylinder	60
CI	Cast Iron	60
CU	Copper	50
DI	Ductile Iron	100
Galv	Galvanized Steel	40
HDPE	High Density	100
PE	Polyethylene	100
PS	Permastran (Fiber Glass)	50
PVC	Polyvinyl Chloride	100
ST	Steel	60

Water System Assets (Other)	
Description	Life Expectancy (yrs)
Valve	40
PRV	25
Reservoir	60
Service	60
Intakes	80
Pumping Station	
Pumps	20
Piping/Valves/Electrical	30
Structural	60
Water Treatment Plants	
Concrete	60
Superstructure	60
Equipment supply/install	25
Electrical, controls, instrumentation	25
HVAC	25
Civil and Site work	60

Park and Recreation Service Lives	
Description	Life Expectancy (yrs)
Park	Based on Tangible Capital Asset (TCA) report and staff input. Refer to excel model for details
Facilities	"same as above"

APPENDIX E

ASSUMPTIONS

Asset	Description
Water System	
	Replacement Costs: Based on Water Master Plan Technical Memorandum #5
Mains and Valves	Quantity: GIS
	Year of Install/Size/Material: GIS
Facilities (Pumping Stations, Wells, PRV, Reservoirs, Treatment Facility)	Replacement Costs: Based on Water Master Plan Technical Memorandum #5 (indexed to 2017 dollars using the ENR cost index)
	Quantity: Water Master Plan Technical Memorandum #5 / Staff
	Year of Install/Size: Staff

Park System	
Asset	Description
Water System	
	Replacement Costs: Insurance values / TCA historical costs indexed to 2017 dollars using ENR / staff input
Parks	Quantity: TCA / staff input
	Year of Install/Size/Material: TCA / staff input
Facilities	Replacement Costs: Insurance values / TCA historical costs indexed to 2017 dollars using ENR / staff input
	Quantity: TCA / staff input
	Year of Install/Size: TCA / staff input

APPENDIX F

OTHER CONSIDERATIONS

The following sections are included to introduce some additional topics related to asset management implementation to support on-going, informed infrastructure decision-making.

1.1 Decision-making through an Understanding of Service, Risk, and Cost

Making good decisions requires that the right people have the right information at the right time. Achieving this requires communication and ongoing information management. Asset management is not about having perfect information; it is about ensuring decisions are informed by the best information available, and then working to improve information where appropriate.

The collection and use of information about services, risk, and cost can be integrated into the existing budget processes based on the Figure 1 below.

Often, the best way to implement asset management is not through building new and complicated processes, but through making incremental improvements to your current processes. The collection and use of information about services, risk, and cost can be integrated into the existing budget processes.



Figure 1: Typical Budget Process

What to do:

- Include considerations of level of service, risk, and cost at each stage of the budget process.
- Service, risk, cost, and revenues cannot be fully understood in isolation—each component should be brought together to understand connections and trade-offs.
- Use the best information available at the time.
- If there are gaps or updates needed in important information, include actions to fill those data gaps (or update information such as master plans) in your budget.

UNDERSTANDING SERVICE AND RISK

Level of service is a measure of the quality, quantity, and/or reliability of a service from the perspective of members, businesses, and customers in the community. Understanding service means having a clear and consistent understanding of:

- 1) the types of services you provide;
- 2) the groups of residents, businesses, and institutions that you provide them to;
- 3) the level of service being delivered currently (your performance); and
- 4) the level of service you’re aiming to provide (your target).

Infrastructure is not inherently valuable; it is only as valuable as the service it provides to the community. Rather than jumping straight to pipe breakage rates or pavement quality index, start with defining the service in terms that residents and businesses would understand—for example, water service outages, driving comfort, etc. This helps to ensure the priorities for limited resources are aligned with what the community values.

Risk(s) are events or occurrences that will have undesired impacts on services (Risk = Impact x Likelihood). Some events that impact delivery of services will have a higher probability or greater impact than others, which make them a bigger risk. Often, with the right planning and actions, the likelihood or impact of these events can be reduced. To understand risk, you need to understand:

- 1) what your risks are and where they are;
- 2) the impacts and likelihood of these risks;
- 3) what can be done to control or mitigate them and what resources are required; and
- 4) whether they are worth mitigating or if they should be tolerated.

Risks are assessed by identifying the impact and the likelihood of the event, and then finding the corresponding level of risk. Doing this for each risk helps you to figure out which are your biggest risks and which risks are not as important to worry about.

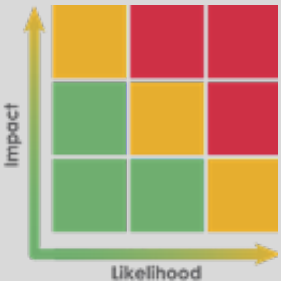




Figure 2: Information Management Process

1.2 Information Management

As circumstances change over time, information needs to be updated or improved. Information updates may be done on an ongoing basis or may be completed as part of an annual process. Updates should reflect new assets, retired assets, refurbished or replaced assets, replacement cost changes, updates to operating costs to repair and maintain, and asset condition information.

Updates may also be made to improve the accuracy of information, such as replacing anecdotal condition information with results from a condition assessment. Collecting more data or more accurate data can be very valuable in decision making, but it can be time consuming and expensive; it's not worth investing in unless you know it will improve your decision making. When working with vendors or consultants, ask them (at the beginning of the project) to provide you information in a format that makes updating your inventory as easy as possible.

1.3 Communication and Engagement

Communication is considered to be a set of ongoing activities that are applied within each stage of the asset management process. The purpose of communicating is to ensure that people and departments within an organization are aligned, working towards the same goals, and efficiently implementing asset management by applying the information and outputs in decision-making and programming. Communication and engagement are also important for obtaining support for asset management from political leaders, staff, members, and other ratepayers. Common topics for asset management communication and engagement include:

- The importance of infrastructure in service delivery
- State of assets
- State of finances and funding challenges

- Levels of service
- Service delivery costs and trade-offs
- The organization's approach to asset management
- Staff and community members' roles
- The work being done to ensure long-term sustainable service delivery

It is often advisable to develop internal alignment and an understanding of assets, services, and related costs and risks prior to external communication and engagement.

1.4 Policy

Asset management and financial policies guide annual decisions, giving the community direction on how investments should be made to meet annual and long-term infrastructure needs, and how much of the AALCI, 20 Year AAI or Unfunded liability should be budgeted for. In particular, policies can guide infrastructure investments with regards to reserves, debt, grants, asset renewal, growth, and capital priorities. As part of this exercise, it is recommended that a dedicated infrastructure reserve is developed to support renewal of existing infrastructure. This will help the community work towards their long-term funding target.

1.5 Natural Assets

There is a growing recognition of the pivotal role that all natural areas play in providing services to communities. Natural Capital Assets are defined as the natural assets which provide a value and service to the community over time and are essential to the delivery of services.

It will be important for community to identify and quantify the economic benefits of protecting its natural assets and understand the costs associated with replicating these natural functions in response to the loss or destruction of any components of these 'eco-assets'. Natural Capital Assets do not have a market value so assessing their importance and assigning an economic value will aid in raising awareness

of their importance to the community. The substitutes for natural capital can be much more expensive to duplicate and operate than those provided by nature. Also, there are many services only nature can provide.

We suggest that the community identify all of its significant natural capital assets and the value they provide. This value could be considered in future infrastructure decision-making, planning, and budgeting for the protection of these assets and the services they provide.